Canadian Nuclear **Safety Commission**

Commission canadienne de sûreté nucléaire

Public Meeting

Réunion publique

April 26, 2006

Le 26 avril 2006

Public Hearing Room 14th floor 280 Slater Street Ottawa, Ontario

Salle d'audiences publiques 14e étage 280, rue Slater Ottawa (Ontario)

Commission Members present

Commissaires présents

Mr. Alan R. Graham Dr. Christopher R. Barnes

M. Alan R. Graham Dr. Christopher R. Barnes

Dr. Moyra McDill Dr. James Dosman Dr. Moyra McDill Dr. James Dosman

Secretary: Mr. Marc A. Leblanc

Secrétaire: M. Marc A. Leblanc

General Counsel: Jacques Lavoie

Conseil général : Jacques Lavoie

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| 1 | Ottawa, Ontario |
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| 2 | |
| 3 | Upon commencing on Wednesday, April 26, 2006 |
| 4 | at 3:02 p.m. |
| 5 | 06-M1 |
| 6 | Opening Remarks |
| 7 | MR. LEBLANC: Bon après-midi, mesdames et |
| 8 | messieurs. Bienvenu à la Commission canadienne de sûreté |
| 9 | nucléaire. |
| 10 | Mon nom est Marc Leblanc. Je suis |
| 11 | secrétaire de la Commission et j'aimerais aborder |
| 12 | certains aspects touchant le déroulement de cette réunion. |
| 13 | We have simultaneous translation. If you |
| 14 | would, please keep the pace of speech relatively slow so |
| 15 | the translators have a chance of keeping up. Des |
| 16 | appareils de traduction sont disponibles à la réception. |
| 17 | La version française est au poste 8 and the English |
| 18 | version is on Channel 7. |
| 19 | Please identify yourselves clearly before |
| 20 | speaking so that the transcripts are as complete and clear |
| 21 | as possible. |
| 22 | Les transcriptions seront disponibles sur |
| 23 | le site web de la Commission la semaine prochaine. |
| 24 | Please silence your cell phones. |

| 1 | Monsieur Graham présidera la réunion |
|----|--|
| 2 | publique d'aujourd'hui. |
| 3 | Mr. Chair. |
| 4 | THE CHAIRPERSON: Thank you very much and |
| 5 | good afternoon. Welcome to a meeting of the Canadian |
| 6 | Nuclear Safety Commission. |
| 7 | I also wish to welcome the participants |
| 8 | that are joining us via videoconferencing in Saskatoon. |
| 9 | I am Alan Graham and I will preside this |
| 10 | meeting in the absence of Linda Keen, who is unfortunately |
| 11 | unable to be with us today. |
| 12 | I would like to introduce the Members of |
| 13 | the Commission that here today. On my right, I would |
| 14 | start with Dr. Moyra McDill and Dr. Barnes and on my left, |
| 15 | Dr. Dosman. In addition to Mr. Leblanc, the Secretary of |
| 16 | the Commission, Mr. Jacques Lavoie, General Counsel to the |
| 17 | Commission is also with us today. |
| 18 | The Commission is still on enhanced |
| 19 | security status, as are many of the facilities which we |
| 20 | regulate and as such, I will, as appropriate, take |
| 21 | measures to ensure that security matters of a sensitive |
| 22 | nature are not discussed in public and we will, if |
| 23 | necessary, move in camera, closed session, at any time for |
| 24 | discussions of security matters. |

Before adopting the agenda, I would like to

| 1 | note that one supplementary Commission Member Document, or |
|----|--|
| 2 | CMD, was added to the agenda after its publication on |
| 3 | April 12, 2006. |
| 4 | With this information, I would like to call |
| 5 | for the adoption of the agenda by the Commission Members |
| 6 | as outlined in CMD 06-M19.A. |
| 7 | Do I have concurrence. |
| 8 | |
| 9 | 06-M19 / 06-M19.A |
| 10 | Adoption of Agenda |
| 11 | THE CHAIRPERSON: For the record, the |
| 12 | agenda is adopted. |
| 13 | 06-M20 |
| 14 | Approval of Minutes |
| 15 | of Commission Meeting held March 30, 2006 |
| 16 | THE CHAIRPERSON: I will now call for |
| 17 | approval of the minutes of the Commission meeting on March |
| 18 | 30, 2006. The minutes are outlined in Commission Member |
| 19 | Document CMD 06-M20. |
| 20 | I note that there are no follow-up updates |
| 21 | from the March 30^{th} , 2006 meeting for today. |
| 22 | Are there any comments, additions or |
| 23 | deletions that Commission Members wish to make to the |
| 24 | draft minutes? |
| 25 | I note that there are no changes. |

| 1 | Therefore, I would ask the Commission Members to approve |
|----|--|
| 2 | the adoption of the minutes. Do we have approval? |
| 3 | Agreed. Thank you. |
| 4 | We will now move to the Significant |
| 5 | Development Reports as outlined in CMDs 06-M21 and 06- |
| 6 | M21.A. |
| 7 | As the Significant Development Reports are |
| 8 | already in written form, senior CNSC staff will first be |
| 9 | asked if they wish to add anything orally with respect to |
| 10 | each significant development report within their |
| 11 | perspective areas of responsibility, after which Members |
| 12 | will be asked if they have any questions. |
| 13 | We have today four Significant Development |
| 14 | Reports. |
| 15 | I should ask, first of all, is there |
| 16 | anything you wish to add that staff wish to add? |
| 17 | MR. HOWDEN: To the best of my knowledge, |
| 18 | there are no further SDRs to be added. |
| 19 | THE CHAIRPERSON: Thank you. |
| 20 | We have today four Significant Development |
| 21 | Reports which are under the responsibility of Mr. Barclay |
| 22 | Howden, Director General, Directorate of Nuclear Cycle and |
| 23 | Facilities Regulation. |
| 24 | The first one is item 4.1.1. is as follows, |
| 25 | and it's following the update of mine personnel exposure |

| 1 | to gases released from underground blasting at Cameco |
|----|--|
| 2 | Cigar Lake Operation. This item was first presented to |
| 3 | the Commission on February 16 th , 2006. |
| 4 | Mr. Howden, any additional comments on this |
| 5 | item? |
| 6 | |
| 7 | 06-M21 |
| 8 | Significant Development Report No. 2006-3 |
| 9 | MR. HOWDEN: Thank you, Mr. Chair. |
| 10 | No further comments from staff. I would |
| 11 | like to note that Mr. Scissons, the Director of the |
| 12 | Uranium Mines and Mills Division is available in Saskatoon |
| 13 | to assist me in responding to questions. |
| 14 | Thank you. |
| 15 | THE CHAIRPERSON: Any questions or comments |
| 16 | from Commission Members with regard to the SDR on this |
| 17 | item? |
| 18 | Dr. Dosman. |
| 19 | MEMBER DOSMAN: Mr. Chair, I would like to |
| 20 | ask a question concerning the monitoring system for the |
| 21 | fan installations underground and on the other items |
| 22 | listed in the report. |
| 23 | I wonder if it would be possible to ask |
| 24 | CNSC staff more detail concerning these fan installations? |
| 25 | Why were they not in place previously and now that they're |

| 1 | installed, how are they working and so on? |
|----|--|
| 2 | MR. HOWDEN: Thank you. Barclay Howden |
| 3 | speaking. |
| 4 | I'm going to ask Mr. Kevin Scissons in |
| 5 | Saskatoon to reply to that, Dr. Dosman. |
| 6 | MEMBER DOSMAN: Thank you. |
| 7 | THE CHAIRPERSON: Do we have sound, audio |
| 8 | and visual both with Saskatoon? |
| 9 | We will just take a moment to rectify this. |
| 10 | Also, I should note that Mr. Jarrell is |
| 11 | here today also with us and here to answer questions. If |
| 12 | Mr. Jarrell would like to come up and join us, he may have |
| 13 | some questions he might want to answer also. |
| 14 | (SHORT PAUSE) |
| 15 | MR. SCISSONS: Can you hear us now? |
| 16 | THE CHAIRPERSON: Yes, we can. |
| 17 | So, Mr. Scissons, would you like to |
| 18 | proceed? |
| 19 | MR. SCISSONS: Yes. Good afternoon. Kevin |
| 20 | Scissons, Director of Uranium Mines and Mills Division in |
| 21 | Saskatoon. |
| 22 | With me I have the Project Officer, Denis |
| 23 | Schryer, and if I could ask Mr. Schryer to speak to the |
| 24 | specifics of the questions raised by Dr. Dosman. |
| 25 | Mr. Schryer. |

| 1 | MR. SCHRYER: Denis Schryer for the record. |
|----|---|
| 2 | Thank you for the question. |
| 3 | There were two fan installations that were |
| 4 | identified as critical, one as per the Significant |
| 5 | Development Report, that was the cause or the problematic |
| 6 | fan on the 500 level is now being monitored at the shaft |
| 7 | station using a light system, and another installation is |
| 8 | for radiation protection control is where we're currently |
| 9 | storing drill cuttings from the diamond drilling |
| 10 | operation. |
| 11 | Both installations are being monitored at |
| 12 | the shaft station with the use of lights. |
| 13 | In addition to that, the radiation |
| 14 | monitoring aspects for the drill cutting system is also |
| 15 | monitored by a radiation monitoring device. |
| 16 | The 500 level system and others may not |
| 17 | have been indicated as critical fans until this recent |
| 18 | incident occurred at the 500 level, and as these |
| 19 | installations become installed, judgments will be made to |
| 20 | ensure that the remaining critical fans are monitored. |
| 21 | MEMBER DOSMAN: Thank you. |
| 22 | Mr. Jarrell, would you like to add anything |
| 23 | to this? |
| 24 | MR. JARRELL: John Jarrell for the record. |
| 25 | No I don't think so I think probably we |

| 1 | look at it in the context of the Swiss construction |
|----|--|
| 2 | activity. So I think in hindsight, obviously, yes, this |
| 3 | was a critical fan and changes were made. |
| 4 | I could ask Barry Schmitke if he has any |
| 5 | specific comments to make. |
| 6 | MR. SCHMITKE: Barry Schmitke for the |
| 7 | record. No real significant comments other than that as |
| 8 | part of the ongoing construction and of course as we move |
| 9 | into operations, we will have suitable networks |
| 10 | underground, such as the fibre optics network, where we |
| 11 | will be connecting all the fans into the overall |
| 12 | monitoring of the health of the ventilation system |
| 13 | underground. Just for clarification. |
| 14 | THE CHAIRPERSON: Dr. Dosman. |
| 15 | MEMBER DOSMAN: I'm just wondering, for Mr. |
| 16 | Jarrell or perhaps staff, whether this brings up the |
| 17 | question of adequate training in health and safety |
| 18 | procedures for contractors onsite. |
| 19 | MR. JARRELL: Yes, John Jarrell, for the |
| 20 | record. |
| 21 | Yes, it did. In fact that was certainly |
| 22 | one of the take-aways from the root cause analysis we did, |
| 23 | was the need for additional training of ventilation |
| 24 | officers and verification of that training. So yes, |
| 25 | absolutely that was a key component of the corrective |

| action plan for this incident. |
|--|
| THE CHAIRPERSON: Just wondering whether we |
| might hear from CNSC staff as to their view of the |
| adequacy of the training and the re-entry procedure that's |
| been established. |
| MR. HOWDEN: Barclay Howden. |
| Yes, I'll ask the Saskatoon staff to |
| respond to that. Thank you. |
| MR. SCHRYER: Denis Schryer, for the |
| record. |
| My review during my last inspection |
| indicated that there were three levels of training taking |
| place, at Cigar Lake; a basic level training for the |
| workers, intermediate level training for technical staff |
| and a third level of training for supervisors. All of the |
| procedures that were identified as part of our proposed |
| order have been put in place and have also been verified |
| by Cigar Lake management to ensure that this training was |
| understood and was being carried out. |
| MEMBER DOSMAN: Mr. Chair, the second part |
| of my question for CNSC staff; was there evaluation of |
| their post-blast re-entry procedure? |
| MR. SCHRYER: Denis Schryer again, for the |
| record. |
| |

The post-blast re-entry procedure was

| 1 | implemented the day that we left the action item from our |
|----------|--|
| 2 | inspection on December the $1^{\rm st}$. The procedure involves a |
| 3 | trained mine rescue person accompanying the ventilation |
| 4 | officer. The procedure is implemented after every blast |
| 5 | is initiated and the mine is cleared in sequence, the |
| 6 | south end first and subsequent to that, the north end. |
| 7 | To the best of my knowledge, the procedure |
| 8 | has been effective and that it's being well-received by |
| 9 | the workers. |
| 10 | MEMBER DOSMAN: Thank you. I don't know if |
| 11 | Mr. Jarrell would like to comment on that matter, Mr. |
| 12 | Chair. |
| 13 | MR. JARRELL: Just broadly. It's John |
| 14 | Jarrell, for the record. |
| 15 | I'd like to point out that I think the |
| 16 | whole area of training for a new facility, certainly is a |
| 17 | pretty critical part going forward and certainly one on a |
| 18 | |
| | corporate level and on a site level, we view the whole |
| 19 | corporate level and on a site level, we view the whole sort of training effort, both ventilation officers, miners |
| 19 20 | |
| | sort of training effort, both ventilation officers, miners |
| 20 | sort of training effort, both ventilation officers, miners and all people that are going to work in the operating |
| 20 21 | sort of training effort, both ventilation officers, miners and all people that are going to work in the operating phase, as a critical component going forward and there's |

So I think, as we advance this project, I

| 1 | think you're going to hear an awful lot more from us about |
|----|--|
| 2 | the whole area of training and sort of readiness review. |
| 3 | MEMBER DOSMAN: Thank you. |
| 4 | THE CHAIRPERSON: Any other Commission |
| 5 | questions? If not, then we'll proceed to 4.1.5, Cigar |
| 6 | Lake project, Number 2 Shaft Flooding, which is a new |
| 7 | item. |
| 8 | This item is concerning the flooding of |
| 9 | Shaft Number 2 at Cigar Lake. Mr. Howden, have you any |
| 10 | comments on this item? |
| 11 | MR. HOWDEN: Thank you, Mr. Chair. |
| 12 | Yes, I do. I would like to make a few |
| 13 | introductory remarks if I may. Thank you. |
| 14 | First of all, to support in this SDR, I |
| 15 | have Mr. Scissons and Mr. Schryer in Saskatoon and Mr. |
| 16 | Flavelle, a geo-scientist, here in Ottawa. |
| 17 | To begin, my understanding is that Mr. |
| 18 | Jarrell will be able to supply further details on the |
| 19 | event and their planned path forward, so I will not |
| 20 | discuss that. What I would like to do, is provide |
| 21 | additional regulatory context surrounding the sinking of |
| 22 | the shaft and the construction of this mine. |
| 23 | During the hearings in 2004, there were |
| 24 | extensive discussions on ground control and the potential |
| 25 | for groundwater inflow to the mine, including the sinking |

| 1 | of number | 2 s | shaft. A | At tha | ıt time, | the | Comn | nission | indicated |
|---|-----------|-----|----------|--------|----------|------|------|---------|-----------|
| 2 | the need | for | ongoing | close | monite | ring | and | assessr | ment. |

3 From a regulatory perspective, CNSC has been doing this and I'd like to give you just a couple of points.

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As indicated in the SDR, Cameco has sunk the shaft in stages using standard methods to detect and mitigate water inflow. And at the 392 metre level, the grouting operations continued for a very long period of time. Our primary concerns that were discussed with Cameco prior to this event, were the integrity of the standpipe, given the length of time that the work was taking, and confirmation of contingency plans.

In this particular case, contingency plans being moving workers out of the shaft and allowing the shaft to fill to natural levels.

When the event occurred, the licensee implemented the contingency plans quickly and safely. Monitoring indicates no health, safety or radiation protection issues arose. So we are satisfied with these actions.

Since this is an SDR, we don't have all the information because we wanted to provide the info to you in a timely manner, but we are expecting a root cause assessment of this event, for lessons learned and we expect that any path forward proposed by Cameco will be

| 1 | risk-informed and will go through the joint regulatory |
|----|--|
| 2 | group review process of the CNSC and the other regulators |
| 3 | we work with. |
| 4 | From a slightly broader perspective, there |
| 5 | have been issues at this facility that have raised our |
| 6 | concerns, one being the subject of the SDR we just |
| 7 | discussed and regulatory actions were taken to address |
| 8 | those concerns. Our focus remains on the programs needed |
| 9 | for safe operations and the underlying processes needed to |
| 10 | assess and manage the risks on a continual basis. That |
| 11 | includes examining the linkages from this shaft sinking |
| 12 | work to the underground workings for developing the |
| 13 | infrastructure, to the preparations for the mining. |
| 14 | That concludes my opening statement and |
| 15 | staff is prepared to respond to any questions that you may |
| 16 | have. Thank you. |
| 17 | THE CHAIRPERSON: Before we do, Mr. |
| 18 | Jarrell, do you have any comments? |
| 19 | MR. JARRELL: Mr. Chairman, I have a few |
| 20 | slides that I could show, just to provide some additional |
| 21 | background, if you wish. |
| 22 | THE CHAIRPERSON: Yes, proceed. |
| 23 | MR. JARRELL: Okay. |
| 24 | Thank you. For the transcript record, my |
| 25 | name is John Jarrell. I am Cameco's Vice President, |

| 1 | Safety, Health and Environment. I am joined here today, |
|---|--|
| 2 | actually in Saskatoon, by Barry Schmitke, who is the |
| 3 | General Manager of the Cigar Lake project. We're here |
| 4 | today, to provide some additional information, hopefully |
| 5 | answer some questions. |

You may recall from past presentations that the Cigar Lake ore deposit is horizontal in nature, and is accessed from below the deposit. The ore will be frozen, prior to extraction in order to control water migration into the mine.

There is currently single shaft access to the mine and we are in the process of creating a second access shaft. This second shaft is located in the ore processing area and is further removed from the ore body than the original shaft.

The mining method to create the second shaft is the same as used in the first shaft, as well as in the construction of the three McArthur River shafts. It could be called a probe and grout method whereby the ground below the shaft is probed for ground and water conditions, grouted off with cement and then mined out. The shaft liner is then extended to the new depth. The cycle is typically a 40 meter grout cover with 30 meters advance before the cycle is repeated.

What we have produced here is a sketch just

to give a sense of what was happening on April the 5th. There are, you'll note, two shafts that are 100 meters apart. We were on the eighth of a planned ten-grout cover program. Ground conditions, I would say are generally more problematic near the unconformity at depth. I would point out however, that the shaft pilot hole did not detect this level of a problem before we started the shaft sinking.

At the time of the incident, we were about 50 metres from the basement rock interface and about 90 metres from breakthrough to the mine, at the point of the problem.

As Mr. Howden noted, the shaft was refilled to natural groundwater levels of approximately 27 metres below ground surface. We estimate that about 2 metres of sand was deposited in the shaft bottom from the inflow event.

This had been a particularly difficult grout cover, which had been taking place for approximately four months. And in fact, at the time of the event we were thinking of moving on to the next step, which is typically to freeze the surrounding ground and then put a hydrostatic liner through the problem area. This technology has been used elsewhere in Saskatchewan. It's been used in the potash industry.

| 1 | Both shaft 1 and 2, I should point out use |
|---|--|
| 2 | this technique of ground freezing and hydrostatic liner, |
| 3 | particularly at the top of the shaft through the over- |
| 4 | burden. |

I should also point out that ground freezing is extensively used both at McArthur River and Cigar Lake for ore body preparation. Our current thinking is that the most likely step is that of ground freezing from below, but we are still completing the analysis.

At the time of the incident, we had injected about 900,000 kilograms of cement. We had estimated that we had refilled about one-half of the material removed from the formation in the process of flushing it out, flushing out the grout holes in order to take the cement.

For a perspective on distance, this sketch shows the width of the shaft which is 6.1 metres. The valve on hole 7-D failed. This is the third line from the top at about 45 degrees angle from the right on this drawing. The hole which failed was generally on the side away from the shaft, away from shaft 1 and away from the ore body. We were working on hole 7-E which was the one above hole 7-D in this drawing at the time of the incident.

When we were here requesting a construction

licence, we were asked what shaft 2 would look like. It is obviously not outfitted yet but this photo shows how the shaft looks in the construction from the top of the shaft.

This picture is taken mid-way through the shaft sinking that's been done to date. It shows the process of drilling a grout hole through the valve and standpipe arrangement on top of the hole. The standpipe is cemented into place and pressure tested before drilling into un-grouted ground. The valve in this photo shows up here as yellow.

This is another picture again mid-way through the work showing drilling work through the valve and standpipe. I'd also note the presence of the concrete liner on the walls of the shaft at this particular stage of the cycle.

Here's another picture of grout pipes.

This time four of them are showing in the photograph with the drill attached to one of the pipes. Note that the valves are placed in close proximity to the ground and I'd also note that the shaft is not lined in this picture.

Here's a close-up picture of a typical valve and standpipe arrangement. And here's a close-up of the valve which was placed onto the grout hole when it's in active use. It's a two-inch split-bodied gate valve

with threaded connections. The valve stem and stem packing are at the top of the valve.

The valve itself weighs about 50 to 60 pounds and has to be removed periodically from the hole to clear it of hard cement, hence the selection of a split-bodied design which is secured in placed with four large studs.

Here's a picture of the valve and standpipe assembly with a threaded coupling between the nut that's welded on the end of the pipe and the valve itself. We do not yet know how this valve came off the pipe. It could be a thread issue. It could be a failure of the standpipe, the coupling or the valve itself.

A sample of the standpipe has been sent out for metallurgical testing but we do not yet have the results. It is also quite possible that once we get down into the shaft again we will find the failed piece and finally be able to definitively answer the question on failure mechanism. Regardless of the cause of the failure, we are near the end of shaft completion and need to get on with the job of finding an acceptable alternative way to complete the shaft.

As indicated earlier, our thoughts prior to the event were leaning towards ground freezing in the remaining zone between the base of the shaft and the

| 1 | underground workings. This remains the likely solution. |
|----|--|
| 2 | We need to complete our analysis and complete a third- |
| 3 | party expert review of the selected option. Once that is |
| 4 | done, we will be in a position to approach CNSC staff with |
| 5 | a proposal to move forward. Once we have technical |
| 6 | acceptance, we would then implement the solution, pump out |
| 7 | the shaft, verify water control and then complete the |
| 8 | shaft through to completion. |
| 9 | We'd be happy to answer any questions you |
| 10 | may have at this point. Thank you. |
| 11 | THE CHAIRPERSON: Does the Saskatoon office |
| 12 | have any comments? |
| 13 | MR. SCHMITKE: No comments from Saskatoon. |
| 14 | THE CHAIRPERSON: The floor now is open to |
| 15 | Commission Members. |
| 16 | Dr. Barnes? |
| 17 | MEMBER BARNES: I have several questions |
| 18 | and also some concerns. In fact, I got hold of the |
| 19 | transcripts from our previous meeting and all the |
| 20 | documents because and reminded myself that we'd had |
| 21 | this extensive discussion. I think all members expressed |
| 22 | varying degrees of potential concern with this. |
| 23 | And just speaking for myself, I felt that |
| 24 | some of the assumptions on the hydro-geologic regime that |

was being put forward by Cameco were being presented in a

| 1 | somewhat simplistic fashion. A member made these comments |
|----|--|
| 2 | at the time, the kind of modelling, whether you had the |
| 3 | right kind of drilling information. Most of the drill |
| 4 | holes were somewhat distant from the zone of |
| 5 | mineralization, et cetera. The modelling was based on a |
| 6 | porous media flow regime which almost certainly isn't when |
| 7 | you get into these problematical areas. |
| 8 | When you've come before us before, you |
| 9 | typically characterized the Athabasca sandstone as being |
| 10 | one that there's not a high degree of flow within it. |
| 11 | Some fracture flow, but typically the problem as you |
| 12 | indicated at the outset is usually associated with the |
| 13 | "poor ground conditions" around the unconformity where the |
| 14 | mineralization is and so on. |
| 15 | So I think it is of concern to see this |
| 16 | level of water influx at a level that is 50 metres above |
| 17 | the unconformity, for one. Now, maybe what you're saying |
| 18 | is that the rate of water flow and the pressure at that |
| 19 | level is not unexpected. It was just that the valve |
| 20 | failed and essentially you had flooding that you couldn't |
| 21 | control. |
| 22 | So my first question is, is that the right |
| 23 | interpretation? Why couldn't you control the water flow |
| 24 | coming in? |

MR. JARRELL: John Jarrell for the record.

| 1 | I'll offer two comments and then I'll turn |
|----|--|
| 2 | to Barry Schmitke. |
| 3 | The comment I make is, first of all, as far |
| 4 | as the flow rate goes, it's still substantially less than |
| 5 | the line obviously turns parallel to McArthur River, |
| 6 | substantially lower than that. The flow rate was there |
| 7 | were two thoughts through our mind. One is certainly the |
| 8 | ability to pump the thing and then what you do if you did |
| 9 | pump it out. Is it possible to recover that shaft? |
| 10 | The assessment that we did essentially was |
| 11 | one that rather than take the approach of trying to pump |
| 12 | it out, that we'd let the thing inflow and then sort of |
| 13 | set back from this and take a look at what was the best |
| 14 | systematic approach to deal with this event. |
| 15 | I think what our mind was turning more not |
| 16 | so much was the volume of water but what would we do if we |
| 17 | kept it empty. Like what was the resolution mechanism? |
| 18 | As I indicated in the presentation we gave, our thinking |
| 19 | at the time even was turning towards freezing. So I think |
| 20 | that was probably the bigger motivator than just trying to |
| 21 | keep the thing dry, but I'll ask Barry. Barry can perhaps |
| 22 | give you sort of a sense of the pump capacities we had and |
| 23 | what our options were at the time the event occurred. |
| 24 | THE CHAIRPERSON: Mr. Schmitke, would you |
| 25 | like to comment? |

| 1 | MR. | SCHMITKE: | Barry | Schmitke | for | the |
|---|-----|-----------|-------|----------|-----|-----|
| | | | | | | |

2 record.

pumping rate from the shaft was about 350 cubic metres per hour. The unfortunate thing is right at the shaft bottom, when we encountered the inflow, of course we have to do a number of things and once we have to start moving the Galloway, which is a stage you saw in one of the pictures, away from the shaft bottom, then we have to turn off the pumps to be able to do that. And then we would go higher up into the shaft and sort of establish the pump station with the full pumping capacity. And certainly we are prepared to do that but we wanted to evaluate what would be sort of the longer term approach to the resolution.

And water under this pressure, if you're down there and you open up a valve when you're flushing the grout holes, the water is under a significant amount of pressure and it's shooting up into the air without control of course. Being there, it would shoot up into the air something like seven to nine metres. So it's not an insignificant event when you're down there trying to control it.

As far as a mechanism to control that sort of thing when it breaks, I really haven't encountered one and I really don't know of one that's been utilized in

| 1 | shaft sinking. Certainly if it's a relatively small flow, |
|----|---|
| 2 | then you can take and push something into the hole to |
| 3 | restrict the flow, but unfortunately when it's a very |
| 4 | large flow and under significant pressure, then that |
| 5 | becomes very problematic. And of course, then you have |
| 6 | the safety issues that go along with that. |
| 7 | MEMBER BARNES: Okay. Maybe I'll come back |
| 8 | to that. |
| 9 | One thing I don't understand is that in the |
| 10 | written report you're going down this is the eighth |
| 11 | stage out of 10, and in the written document under 2.0, |
| 12 | the second paragraph, you say: |
| 13 | "Prior to sinking through a grout- |
| 14 | covered section" |
| 15 | So in section number 8, this is about the sixth line in |
| 16 | the second paragraph 2.0: |
| 17 | "Prior to sinking through a grout- |
| 18 | covered section, a minimum of four |
| 19 | probe holes are drilled to determine |
| 20 | the presence of potential volume of |
| 21 | water." |
| 22 | And, Mr. Jarrell, you mentioned there was |
| 23 | one probe hole. |
| 24 | So, first of all, how many probe holes were |
| 25 | there? Why had not this interval been recognized? The |

| 1 | fact that you're pumping or having to pump 900,000 |
|----|--|
| 2 | kilograms of grout over four and a half months must tell |
| 3 | us something about, again, some rather curious lithologies |
| 4 | down there, right? |
| 5 | So from a geological viewpoint, why is that |
| 6 | particular what has happened to the formation at that |
| 7 | particular interval and why didn't the probe holes pick |
| 8 | that up? |
| 9 | MR. JARRELL: John Jarrell for the record. |
| 10 | I must apologize. I think I've confused |
| 11 | you. I was referring to an initial pilot hole that was |
| 12 | put down prior to the sinking of the shaft and that was |
| 13 | separate from sort of the probe holes for each stage. |
| 14 | So my apologies if I've misinterpreted |
| 15 | that. |
| 16 | As far as the number of probe holes, I |
| 17 | think it's a function of the ground conditions. I'll ask |
| 18 | Barry to sort of lay the stage as to what was happening at |
| 19 | that particular grout cover number 8, if I could. |
| 20 | MR. SCHMITKE: Barry Schmitke for the |
| 21 | record. |
| 22 | The hole from surface is actually a |
| 23 | geotechnical hole as what Mr. Jarrell indicated, and it's |
| 24 | meant to test the geotechnical conditions of the ground |
| 25 | for the shaft sinking. There's a number of geotechnical |

| 1 | tests | that | are | done | on | that | hole | as | well | as | testing | on | the |
|---|--------|--------|-------|--------|-----|------|------|----|------|----|---------|----|-----|
| 2 | core a | and th | nings | : like | t t | nat. | | | | | | | |

For each of the grout covers, what we do is we establish a minimum of four holes to test for water.

We don't actually test for geotechnical conditions so much other than the fact of when we hit a zone that's really soft, we can tell with a drill, but there's no core taken to do that sort of evaluation other than just the performance of the drill itself.

So in this particular case, we had indications from probe hole number 7 -- and I can't remember the exact number of holes that we had in probe hole number 7, but it probably was in the neighbourhood of about 25 holes -- that there was additional water and poor ground conditions as we proceeded down.

So when we got into grout cover number 8, we drilled a total of 33 holes and four of them were the centre holes that we continued to test. After we did some grouting, we re-drilled those four initial holes -- or four holes sort of around the centre of the shaft to determine the effect of the grout cover. And obviously, if the grout cover is not satisfactory, as was in this case, we continued to add additional grouting holes.

MEMBER BARNES: So on the drilling, you're not taking cores as such? At no time in these are you

| 1 | trying to take cores to understand the nature of the |
|----|--|
| 2 | lithology? |
| 3 | MR. SCHMITKE: Barry Schmitke. |
| 4 | That's correct; we do not take cores during |
| 5 | the grout covers. |
| 6 | MEMBER BARNES: Even when you're there for |
| 7 | four and a half months pumping nearly a million tonnes of |
| 8 | concrete into a lithology you don't understand, it's not |
| 9 | worth taking a core? |
| 10 | MR. SCHMITKE: Barry Schmitke for the |
| 11 | record. |
| 12 | The core would certainly tell us that we |
| 13 | have a problematic area, but we would continue on grouting |
| 14 | until we felt that going to the next step, which is ground |
| 15 | freezing, would be the appropriate method, and that's |
| 16 | where we were at with this particular grout cover. |
| 17 | MEMBER BARNES: And you're at the 392-metre |
| 18 | level. You've still got another 50 metres to go through |
| 19 | the Athabasca sandstone until you get to the end |
| 20 | conformity and to the zone of mineralization. So |
| 21 | potentially you've got another 50 metres of potential |
| 22 | difficult rock to get through. |
| 23 | Is that right? |
| 24 | MR. SCHMITKE: Barry Schmitke. |
| 25 | That is the correct assessment. |

| 1 | MEMBER BARNES: And how far away was the |
|----|--|
| 2 | so-called pilot hole from Shaft Number 2? |
| 3 | MR. SCHMITKE: Barry Schmitke. |
| 4 | The pilot hole for Shaft No. 2 was collared |
| 5 | in the centre of the shaft and, of course, there was some |
| 6 | deviation by the time it reached the 392-metre level. So |
| 7 | it was probably off the centre maybe about two or three |
| 8 | metres. |
| 9 | MEMBER BARNES: But even at two or three |
| 10 | metres, given that you're pumping 900,000 kilograms of |
| 11 | grout, this area of high permeability and high water flow |
| 12 | must extend some distance away from the shaft, wouldn't |
| 13 | you think? |
| 14 | MR. SCHMITKE: Unfortunately, we don't have |
| 15 | additional holes there to say that, but I would say your |
| 16 | assessment is probably correct. |
| 17 | MEMBER BARNES: I mean, you've got to put |
| 18 | 900,000 kilograms of concrete somewhere. Volumetrically, |
| 19 | it's got to be some distance from the shaft. |
| 20 | MR. SCHMITKE: Barry Schmitke for the |
| 21 | record. |
| 22 | I think there's two things. One, it would |
| 23 | flow some distance from the shaft. Plus, there are a lot |
| 24 | of fractures that potentially maybe don't have material in |
| 25 | them or water which are also filling up with the cement. |

| 1 | MEMBER BARNES: Given that ultimately |
|----|--|
| 2 | well, let me just ask another question. I guess the pumps |
| 3 | that you're using here, are they the size and volume of |
| 4 | the pumps that you had planned originally to install at |
| 5 | the bottom of Shaft Number 2 when it was in operation? |
| 6 | MR. SCHMITKE: Barry Schmitke for the |
| 7 | record. |
| 8 | The pumping capacity that we would install |
| 9 | for the operating mine facility would be approximately |
| 10 | 1,500 cubic metres per hour. So there's substantially |
| 11 | more pumping capacity than we had for the Number 2 shaft. |
| 12 | MEMBER BARNES: So when you realize the |
| 13 | volume of water here coming in, which was, according to |
| 14 | your figures, 350, it was not possible to put additional |
| 15 | pumps down there to, in a sense, control the water by |
| 16 | simply pumping it out? |
| 17 | MR. SCHMITKE: Barry Schmitke. |
| 18 | No. The difficulty there is that you're |
| 19 | constrained by the size of the shaft and that the Galloway |
| 20 | stage has to pass by the pumping installation as you move |
| 21 | the Galloway up and down for moving equipment and moving |
| 22 | men and materials at certain times. |
| 23 | So you're really restricted by the amount |
| 24 | of room that you have available for installation of pumps. |
| 25 | MEMBER BARNES: Last question. When we |

| 1 | were considering the plans for this, we have basically two |
|---|--|
| 2 | principal shafts, Shafts 1 and 2, and Shaft 2, which is |
| 3 | designed for ventilation and also for egress of personnel. |
| 4 | So in a sense you're stymied at 392 in very difficult |
| 5 | ground and there's a potential for that ground to continue |
| 6 | in a weak state through the next 50 metres into another |
| 7 | zone of unconformity in basement rock which also might be |
| 8 | rather weak in its strength. |
| | |

At this point, do you believe that from a geotechnical viewpoint you can construct Shaft 2 from 392 down to whatever it is, nearly 500 metres, another 100 metres or so in such a way that workers in the underground workings could have confidence that that Shaft 2 would have the integrity to work in the two functions that I just outlined?

Do you see what I'm getting at? Are the conditions that you're finding at the bottom of the shaft at 392 metres now and what you potentially might encounter for the next 50 to 100 metres, has this given you second thoughts whether Shaft 2 can ever function as a safety exit for staff or for workers?

MR. SCHMITKE: Barry Schmitke for the record.

Certainly, what we have to do in sinking the shaft from 392 to roughly around 480 metres, which is

| 1 | our existing snait station, we have to sink through irozen |
|----|--|
| 2 | ground to ensure that we can sink efficiently and safely, |
| 3 | and this is a fairly common practice that has been used |
| 4 | both at Cigar Lake and in the potash industry for their |
| 5 | shaft development. |
| 6 | The second thing that's really important is |
| 7 | the installation of the hydrostatic liner from just above |
| 8 | the 392-metre level, probably around the 390 or 387-metre |
| 9 | level down into a very good basement rock. And we have |
| 10 | done some geotechnical drilling in that area and we |
| 11 | certainly are planning on doing some additional drilling |
| 12 | to make sure that we understand where the interface should |
| 13 | be to end the hydrostatic lining. If we have to carry the |
| 14 | hydrostatic lining all the way down to the 480 level, then |
| 15 | that's what we will do because we know at the 480 level, |
| 16 | we're already there and there is good ground condition. |
| 17 | MEMBER BARNES: Could I just ask staff if |
| 18 | they have any comments on what they heard so far. |
| 19 | THE CHAIRPERSON: Yes. Go ahead. |
| 20 | MR. HOWDEN: I'd like Mr. Scissons or Mr. |
| 21 | Schryer to comment, please. |
| 22 | MR. SCHRYER: Denis Schryer for the record. |
| 23 | We have not seen the proposal that Cameco |
| 24 | is currently developing. We are, however, expecting that |
| 25 | the details will be forthcoming to us. Our expectation is |

| 1 | that all of the aspects that were discussed here will be |
|----|--|
| 2 | considered in a full risk assessment and that we plan on |
| 3 | having our facility assessment and compliance team as an |
| 4 | integral part of this review. |
| 5 | So it's early at this point to say yes or |
| 6 | no, but we certainly will be diligent in doing our review |
| 7 | of this proposal. |
| 8 | THE CHAIRPERSON: Anything, Dr. McDill? Do |
| 9 | you have any questions? |
| 10 | MEMBER McDILL: Thank you. |
| 11 | Have you ever pumped 900,000 kilograms for |
| 12 | any other shaft, you know for the same distance of course? |
| 13 | MR. JARRELL: John Jarrell for the record. |
| 14 | Personally, no. I'll ask Barry. Barry has |
| 15 | some experience in potash. So he'd probably be in a much |
| 16 | better position to answer that question. |
| 17 | MR. SCHMITKE: Barry Schmitke. |
| 18 | At Cigar Lake, we have not pumped this much |
| 19 | cement into one location. |
| 20 | In the potash industry, I was involved in |
| 21 | several shaft remediation jobs and we pumped a lot of |
| 22 | cement, and in one case, my memory recalls, we also had to |
| 23 | do some fairly unique things to replace what we couldn't |
| 24 | grout, and that was essentially putting in cast iron |
| 25 | tubing, freezing, all of those sorts of things, which also |

| 1 | takes it several levels beyond the grouting of a shaft. |
|----|--|
| 2 | MEMBER McDILL: So it wouldn't necessarily |
| 3 | have been that red flags would have gone up in a situation |
| 4 | like this? I think my colleague |
| 5 | MR. SCHMITKE: Barry Schmitke. |
| 6 | Not so much in the sense that we couldn't |
| 7 | grout the formation off. If we would have sat there long |
| 8 | enough and pumped a lot of cement, we would eventually |
| 9 | have sealed it off, but it's also a question of timing and |
| 10 | schedule. And what we looked at is and we had some |
| 11 | preliminary discussions with the regulating agencies |
| 12 | regarding this is to continue on grouting would have |
| 13 | taken a substantial period of time with some question of |
| 14 | success, in other words total success because obviously |
| 15 | even with grouting and cement, you still run the risk of |
| 16 | at some point in time in the future it may not have the |
| 17 | same integrity as today. |
| 18 | So what we looked at is well, what was the |
| 19 | best method which we know of to go through this difficult |
| 20 | ground, and of course freezing is the next step from where |
| 21 | we are today. |
| 22 | MEMBER McDILL: Two more questions, if I |
| 23 | may. |
| 24 | If you could bring up the picture of either |
| | |

the valve and the pipe or the ---

| 1 | THE CHAIRPERSON: I don't think we have |
|----|---|
| 2 | that as overheads as such. |
| 3 | MEMBER McDILL: We don't? Okay. |
| 4 | THE CHAIRPERSON: So maybe you can just |
| 5 | refer to it. I think everyone has a copy of that, Dr. |
| 6 | McDill. |
| 7 | MEMBER McDILL: Thank you. |
| 8 | What was it that was attempted to be |
| 9 | tightened? Was it the it's not clear to me what it |
| 10 | was, that there was a leak at the valve connection. I |
| 11 | wonder if |
| 12 | MR SCHMITKE: Barry Schmitke for the |
| 13 | record. |
| 14 | If you look at the slide showing the |
| 15 | grouting equipment where the valve and standpipe are |
| 16 | laying horizontally on the ground, the individual was |
| 17 | attempting to tighten the valve onto the standpipe. |
| 18 | So if you notice that thread where the |
| 19 | valve goes into the standpipe, there's an 80-centimetre |
| 20 | mark there. I believe the individual is trying to attempt |
| 21 | to tighten that location. |
| 22 | Now, exactly where the water was coming out |
| 23 | from, I'm not exactly sure. |
| 24 | MEMBER McDILL: So you're not even certain |
| 25 | where the tightening was occurring or attempted to be? |

| 1 | You believe it was there but you're not certain? |
|----|--|
| 2 | MR. SCHMITKE: Well, the way the standpipe |
| 3 | is constructed, if you look at there's a nut there. |
| 4 | That nut is welded onto the standpipe, and if you notice, |
| 5 | that's at the 70-centimetre mark. So the individual would |
| 6 | have put a wrench onto the valve and they would have |
| 7 | started turning on that valve. |
| 8 | So whether the valve was cross-threaded |
| 9 | onto the standpipe, or in fact there was a failure of the |
| 10 | standpipe itself at that location, I don't know. |
| 11 | MEMBER McDILL: And presumably it's under |
| 12 | 400 meters of water? |
| 13 | MR. JARRELL: John Jarrell for the record. |
| 14 | I should point out, I think you fully |
| 15 | expect and we did too, that we would do a root cause |
| 16 | analysis of this. One thing we did first was to interview |
| 17 | the various people that were in the shaft at the time this |
| 18 | event occurred. We haven't finished that report yet but |
| 19 | we'll put it together. But when I asked the investigators |
| 20 | that looked at it, I think we're going to be somewhat the |
| 21 | prisoner of, I think, that evidence business, that you |
| 22 | talk to three people, you get slightly different |
| 23 | interpretations of what happened. |
| 24 | Nevertheless, in the final root cause |

analysis report, we'll be able to, I think, report as best

| 1 | we can on what was happening there, because that's the |
|----|--|
| 2 | part of the analysis we said we should do right away, |
| 3 | right off the bat, was to talk to people that were |
| 4 | involved and we've completed that part of the root cause |
| 5 | analysis. |
| 6 | MEMBER McDILL: Thank you. |
| 7 | Staff, do you have any comment on that? I |
| 8 | do have one more question. |
| 9 | MR. HOWDEN: I'll ask Kevin Scissons or |
| 10 | Denis Schryer to comment if they have any. |
| 11 | MR. SCISSONS: Kevin Scissons. |
| 12 | We have no further comments on the valve or |
| 13 | the failure of the valve standpipe arrangement. We will |
| 14 | also wait for the evidence and final report from Cameco on |
| 15 | this before we can provide any other insights or comments |
| 16 | on it. |
| 17 | MEMBER McDILL: Thank you. |
| 18 | And my final question for Cameco, are you |
| 19 | planning now to change your physical model of this part of |
| 20 | the you know, your fractured rock model so that you |
| 21 | have a higher water flow content? |
| 22 | MR. JARRELL: John Jarrell for the record. |
| 23 | We'll have to look at it. As you'd expect, |
| 24 | again, you'd expect us to do it. When this happened, of |
| 25 | course, we looked at the piesometers around, the ones we |

| 1 | had, to see what kind of a response we got for those. We |
|----|---|
| 2 | haven't completed an analysis on that yet. |
| 3 | My first reaction on that, I think, |
| 4 | essentially is this. I'll be interested to see just to |
| 5 | what extent we can learn from this, given the fact that |
| 6 | we've significantly altered the ground obviously by |
| 7 | putting 900,000 kilograms of cement into it. |
| 8 | And the other point I'd make, I think, is |
| 9 | as we look at this and sort of reaching the unconformity |
| 10 | and the kind of difficulties, I think the other thing to |
| 11 | bear in mind always is that 100 meters away from this we |
| 12 | had another shaft sinking that didn't run into this issue |
| 13 | So to the extent to which this is localized I guess is to |
| 14 | be determined, but I think that's probably the other acid |
| 15 | test to this, is the fact that we sunk a shaft |
| 16 | successfully very, very close to this one. |
| 17 | MEMBER McDILL: Thank you, Mr. Chair. |
| 18 | THE CHAIRPERSON: Dr. Dosman. |
| 19 | MEMBER DOSMAN: Mr. Chair, my question is |
| 20 | for CNSC, Mr. Howden. |
| 21 | Mr. Howden, in your comments some minutes |
| 22 | ago, you referred to other issues or "a number of issues" |
| 23 | relating to operation of the site, and I wonder if you |
| 24 | might be willing to discuss those issues with the |

Commission.

| l mr | . HOWDEN: | Barclay | Howden | speaking. |
|------|-----------|---------|--------|-----------|
|------|-----------|---------|--------|-----------|

Before I pass this to Saskatoon staff, yes, one of the issues was the SDR we just discussed before with the blast gases. That was one issue. And I'll pass it to Mr. Scissons or Mr. Schryer to comment. But we had been having ongoing concerns and worked through those concerns with Cameco, but I'll ask them to provide you a bit more detail on that.

MR. SCISSONS: Kevin Scissons.

The issue I was referring to was also touched on in the other significant development report presented earlier to the Commission at the end of February, I believe it was, or March, and what it's relating to is an assessment that was done on the facility after one year of construction activities.

We did an evaluation report by staff, as presented to the licensee, and they have subsequently responded. In that assessment, after the one year of construction activities, they identified some areas of improvement that were below requirements in a number of the safety areas. We provided the information and documentation to our licensee and the licensee, again, has responded in a report, a response in January. And we are moving forward with that compliance program under this licensed activity for the Cigar Lake facility and it is

| 1 | part of our ongoing joint regulatory process as well with |
|----|--|
| 2 | the licensee on their construction activities. |
| 3 | THE CHAIRPERSON: Dr. Dosman. |
| 4 | MEMBER DOSMAN: I have a question to CNSC |
| 5 | staff. Will you be coming back and reporting to the |
| 6 | Commission with regard to once all the options are looked |
| 7 | at and whether or not a license amendment may be required? |
| 8 | Will you come back with, 1) the options; 2) with whether |
| 9 | or not a license amendment and perhaps also the root cause |
| 10 | analysis report on that? |
| 11 | MR. HOWDEN: Barclay Howden speaking. |
| 12 | Yes, we will, for sure. We'll definitely |
| 13 | come back with an update just to let you know where |
| 14 | everything is going, similar to what we've done with the |
| 15 | other SDRs as well as the options are rolled out and we |
| 16 | examine them, we'll have to come to a conclusion whether |
| 17 | an amendment is required or approval under a license |
| 18 | condition. |
| 19 | But, nonetheless, either way we would come |
| 20 | back and report to you. So I expect, as a minimum, we'd |
| 21 | come back to you and report one time. If everything isn't |
| 22 | contained in that one report then we'd have to come back a |
| 23 | second time. |
| 24 | Please note that at some point in time |

Cameco will be applying for an operating license and,

| 1 | again, that will come in front of the Commission if they |
|----|--|
| 2 | reach the point where they can actually make that |
| 3 | application. |
| 4 | Thank you. |
| 5 | THE CHAIRPERSON: I have one further |
| 6 | question for Mr. Jarrell. At any time were any of the |
| 7 | workers subject to safety conditions that might turned out |
| 8 | in the negative, might have turned out as a disaster with |
| 9 | that large influx of water coming in quickly and the |
| 10 | evacuation? Was there at any time could there have |
| 11 | been a very major accident with this influx of water? |
| 12 | MR. JARRELL: John Jarrell for the record. |
| 13 | I think the short answer is no, and I'd |
| 14 | expand on that a bit. |
| 15 | There were good health and safety |
| 16 | precautions taken. There was radiation monitoring done at |
| 17 | the time of the event. The sinking of Shaft 2 actually |
| 18 | has been very successful from a safety perspective. This |
| 19 | is, of course you could argue, it's challenging work and |
| 20 | there's been very few lost-time accidents as a result of |
| 21 | this incident. |
| 22 | There was only one, for example, in 2005. |
| 23 | It was a twisted ankle. So given the volume of work that |
| 24 | we're doing, actually the safety record's been very, very |
| 25 | good in that shaft construction. |

| 1 | So from my perspective, my assessment of |
|---|---|
| 2 | it, appropriate measures were taken in order to protect |
| 3 | the health and safety of the workers both radiation |
| 1 | protection and conventional. |

I'd also just, to finish off, just like to talk a little bit about sort of the broader picture that was raised. I think it would be fair to say our perspective is that these are, obviously, very eventful times for the Cigar Lake project. I guess our view is construction is probably likely one of the most challenging times in the life of this facility.

When Mr. Howden referred to other issues -I think, one of the things when we look back and reflect
on this I think is one of resource expectations, which
were somewhat perhaps different at the onset from staff
expectations as to how fast one ramps up staff.

We put quite a bit of effort into that. I think the other, sort of broadly speaking, the other large lesson learned from sort of bringing this project on is the need to bring some of these health, safety and radiation protection programs on, perhaps, in advance of when they're needed. So I think our expectations have changed. The lesson learned for us, I think, throughout this is to bring these programs on perhaps faster than we might otherwise in the past.

| 1 | I think the other thing we've learned is |
|----|--|
| 2 | the need for additional support and oversight from the |
| 3 | corporate group. CNSC staff in many of their comments |
| 4 | have pointed out that there is quite a bit of expertise |
| 5 | within the company to deal with these things. And |
| 6 | certainly for the last few months we've spent a fair |
| 7 | amount of time making sure that we tap into that expertise |
| 8 | so that it's not just the Cigar Lake people alone that are |
| 9 | looking at this facility. |
| 10 | There has been, I think, a pretty |
| 11 | substantive change in the way we're approaching the |
| 12 | finishing off of this construction of this mine. |
| 13 | Thank you. |
| 14 | THE CHAIRPERSON: A further question, and |
| 15 | I'm just following your line of answering, are you under |
| 16 | corporate pressure for shortage of resource at this time |
| 17 | that may not have been around 2, 3, 4 years ago to work |
| 18 | faster and smarter and get the job done quicker? Is this |
| 19 | a part of the corporate thinking? |
| 20 | MR. JARRELL: John Jarrell for the record. |
| 21 | I have no doubt that safety remains the top |
| 22 | priority. Obviously our investors and the market's very |
| 23 | interested in how fast we could bring this resource on. |
| 24 | We provide guidance to our investors as appropriate. |

There is a potential for some delay as a result of this

| 1 | activity and we've been providing guidance to investors in |
|----|--|
| 2 | that regard. |
| 3 | But, again, it's sort of into the whole |
| 4 | marketing business and the timing of the project. And |
| 5 | that's basically where we provide the guidance to those |
| 6 | sort of quarterly information things annual information |
| 7 | forms and the like like that. |
| 8 | THE CHAIRPERSON: My question was, are you |
| 9 | under corporate pressure for a shortage of resource to |
| 10 | have more ore produced in a quicker and smarter way? |
| 11 | MR. JARRELL: John Jarrell for the record. |
| 12 | I think not. As I said at the onset, I |
| 13 | think safety is the first priority in bringing this |
| 14 | resource on. |
| 15 | THE CHAIRPERSON: Thank you. |
| 16 | Are there any other questions from |
| 17 | Commission members? From staff? |
| 18 | If not, we'll proceed then to this must |
| 19 | be Cameco's day. We'll proceed then to now move to 4.1.2 |
| 20 | of the SDRs which is also follow-up to the February 16^{th} |
| 21 | meeting in regard to sulphuric acid incidents at the Key |
| 22 | Lake operation. |
| 23 | Mr. Howden, have you any comments on this |
| 24 | item? |
| 25 | MR. HOWDEN: Barclay Howden speaking. |

| 1 | No, nothing further to add to this. Again, |
|----|--|
| 2 | Mr. Scissons is available in Saskatoon to respond to |
| 3 | questions. |
| 4 | Thank you. |
| 5 | THE CHAIRPERSON: Saskatoon. |
| 6 | MR. SCISSONS: No, we have no further |
| 7 | comments from Saskatoon. |
| 8 | THE CHAIRPERSON: Mr. Jarrell, do you have |
| 9 | any comments? |
| 10 | MR. JARRELL: John Jarrell for the record. |
| 11 | No, we have submitted our root cause report |
| 12 | on this. It was submitted on March the $16^{\rm th}$. It lays out |
| 13 | a corrective action plan that will carry us forward into |
| 14 | the summer months of 2006 where there will be additional |
| 15 | investigation and some recovery of contaminated soils. |
| 16 | So, I think we've responded pretty vigorously to this |
| 17 | event. |
| 18 | Thank you. |
| 19 | THE CHAIRPERSON: Commission members. |
| 20 | Pardon me. If not, then, we will move to |
| 21 | Significant Development Report 4.1.3, which is a follow-up |
| 22 | from the February 16 th meeting in regard to a truck |
| 23 | accident at McClean Lake Operation. Mr. Howden, have you |
| 24 | any comments on this item? |
| | |

MR. HOWDEN: Barclay Howden speaking.

| 1 | No further comments. Again, I have Mr. |
|----|--|
| 2 | Scissons as a resource person in Saskatoon if you have any |
| 3 | questions for him. |
| 4 | THE CHAIRPERSON: I also note that COGEMA |
| 5 | Resources Inc. are in Saskatchewan office also via video |
| 6 | conference and we'll first start with Mr. Scissons and |
| 7 | then I'll ask COGEMA if they have anything to add. |
| 8 | MR. SCISSONS: This is Kevin Scissons. |
| 9 | No, we have no further comments to provide |
| 10 | other than what's in our written SDR. |
| 11 | THE CHAIRPERSON: Mr. Pollock from COGEMA, |
| 12 | do you have anything to add? |
| 13 | MR. POLLOCK: Bob Pollock for the record. |
| 14 | No, we have nothing further to add to the |
| 15 | statements there. We note that the staff inspection did |
| 16 | confirm that the staff was satisfied; we were satisfied |
| 17 | before we resumed the work and I note that staff |
| 18 | inspection provided further confirmation that the |
| 19 | corrective actions had been taken. |
| 20 | THE CHAIRPERSON: Commission members, Dr. |
| 21 | Dosman. |
| 22 | MEMBER DOSMAN: Mr. Chair, I wonder if I |
| 23 | might ask Mr. Pollock to comment on the remedial measures |
| 24 | that have been taken at the site. |
| 25 | MR. POLLOCK: The key measures were to |

| 1 | provide some reconfiguration to ensure that we had either |
|----|--|
| 2 | one-way traffic or that the roads were not restricted in |
| 3 | terms of vehicles being able to meet. We've also provided |
| 4 | closer oversight and ensure that the contractor |
| 5 | supervision provides more direct oversight of the actual |
| 6 | work as it is in progress. |
| 7 | MEMBER DOSMAN: From the documentation it |
| 8 | sounded to me like one-way traffic had been instituted. |
| 9 | But it sounds, Mr. Pollock, from what you said, that maybe |
| 10 | one-way traffic isn't fully instituted? |
| 11 | MR. POLLOCK: Before we re-started the work |
| 12 | we had reconfigured the area out of the pit so that we had |
| 13 | ensured one-way traffic. It was supposed to have been in |
| 14 | place at the time of the accident, however, the procedure |
| 15 | required the driver to pull-off onto a pull-off area if |
| 16 | there was a vehicle coming up. And that procedure was not |
| 17 | adhered to at the time of the accident. |
| 18 | All he had done is made it such that during |
| 19 | that initial binge that the traffic was out one way and |
| 20 | there was a fully separate way into the pit. So rather |
| 21 | than have an administrative procedure, it was a physical |
| 22 | reconfiguration of the access. |
| 23 | MEMBER DOSMAN: Thank you. |
| 24 | And I wonder if I might CNSC staff if staff |

is confident that these measures are likely to result in

| 1 | the prevention of a future similar event? |
|----|--|
| 2 | MR. HOWDEN: I'll ask Mr. Scissons to |
| 3 | comment on that, please. |
| 4 | MR. SCISSONS: Kevin Scissons. |
| 5 | Yes, we've confirmed through our inspection |
| 6 | in February, as well with the project officer on site that |
| 7 | these corrective actions appear to be working and should |
| 8 | work into the future. We will periodically assess it |
| 9 | during inspections in joint regulatory inspections with |
| 10 | the other agencies and confirm the success of that, but we |
| 11 | are satisfied that these measures have been implemented |
| 12 | and should minimize the risks of this type of incident |
| 13 | reoccurring. |
| 14 | MEMBER DOSMAN: Mr. Chair, I take it from |
| 15 | the documentation that the worker who was injured in |
| 16 | question is planning to return to work. I wonder, Mr. |
| 17 | Pollock, if that means the worker has not suffered a |
| 18 | permanent disabling injury? |
| 19 | MR. POLLOCK: The information I have is |
| 20 | that the worker expects to make a full recovery, which is |
| 21 | good news. |
| 22 | MEMBER DOSMAN: Thank you. |
| 23 | THE CHAIRPERSON: Dr. Barnes. |
| 24 | MEMBER BARNES: On the bullets at the top |
| 25 | of page 2, what was the speed limit? |

| 1 | MR. POLLOCK: Two numbers I can recall |
|----|--|
| 2 | two numbers. One is 20 kilometres per hour and the other |
| 3 | is 30, and I can't off the top recall whether it was 20 or |
| 4 | whether it was 30. It was either one or the other. So |
| 5 | the speed that was estimated by the reconstruction expert |
| 6 | was well above the speed that was supposed to have been |
| 7 | used. I don't have the document with me and I can't |
| 8 | recall whether the number is 20 or whether it's 30. |
| 9 | MEMBER BARNES: And was the driver of that |
| 10 | vehicle disciplined in any way? |
| 11 | MR. POLLOCK: The driver is no longer an |
| 12 | employee of the contractor. |
| 13 | MEMBER BARNES: Has he been to the dentist? |
| 14 | MR. POLLOCK: I don't know. |
| 15 | THE CHAIRPERSON: Dr. McDill. |
| 16 | MEMBER McDILL: I think my question is |
| 17 | similar. The contractor's supervisor, I guess, was |
| 18 | cautioned about fitness of their workers. How can you |
| 19 | make sure that that's the case, that the workers are fit? |
| 20 | MR. POLLOCK: There are two things. One is |
| 21 | to encourage people if they are concerned about their |
| 22 | fitness to ensure that there's a climate where they can |
| 23 | report that, and are in fact encouraged to report it. One |
| 24 | does not want people to suppress these sorts of things. |
| 25 | And then in many cases it's a matter of if there are |

| 1 | visual | signs | that | somebody | is | under | stress | to | follow-up |
|---|---------|-------|------|----------|----|-------|--------|----|-----------|
| 2 | with th | nem. | | | | | | | |

So I guess at the end of the day, it's

extremely difficult to provide a 100 per cent guarantee.

One has to rely, certainly to some extent, that if people
have conditions that are not going to be visually obvious
that they're encouraged to bring those forward. We simply
do not want people to be working when they feel that their
ability to do so is degraded.

10 MEMBER McDILL: Thank you.

Maybe I could ask staff to comment on the same thing.

13 MR. HOWDEN: I'll ask Mr. Scissons to 14 respond to that.

Thank you.

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16 MR. SCISSONS: Kevin Scissons.

In regards to the suitability of workers, we rely on the licensee who is responsible for the operation and the operation of the facilities, including their workers, that they have trained and competent workers who are healthy and available to work. We have to rely on them on a day-to-day measure to have that supervisory oversight, and the workers, including their own Health and Safety Committee, available to deal with the workers needs on a daily basis on their suitability.

| 1 | We have an opportunity during our |
|----|--|
| 2 | inspections and our audits and evaluations to measure some |
| 3 | of these, but on a day-by-day basis, we have to rely on |
| 4 | the licensee and the performance of their workers in |
| 5 | accordance with their Act and Regulations, the |
| 6 | responsibilities of the workers with due diligence for |
| 7 | their activities they perform on site. |
| 8 | MEMBER McDILL: Thank you. |
| 9 | THE CHAIRPERSON: Thank you. |
| 10 | Any other further questions from Commission |
| 11 | Members? |
| 12 | If not, we will go on to the next SDR and I |
| 13 | thank Mr. Howden and I'll ask Mr. Jammal to come forward. |
| 14 | We'll just take a moment to change staff. |
| 15 | (SHORT PAUSE) |
| 16 | THE CHAIRPERSON: Thank you. |
| 17 | I note Ramzi Jammal, Director General for |
| 18 | the Directorate of Nuclear Substances Regulation, is |
| 19 | responsible for the next report as outlined in item 4.1.4 |
| 20 | about a stolen nuclear gauge. |
| 21 | Mr. Jammal, do you have any additional |
| 22 | comments to make on this report? |
| 23 | MR. JAMMAL: Thank you, Mr. President, |
| 24 | Members of the Commission. For the record, Ramzi Jammal. |
| 25 | I would like to add and provide the |

| 1 | Commission Members with the following information that was |
|----|--|
| 2 | omitted from the SDR. The licensee name is Calfrac Well |
| 3 | Services Limited and the licence number is 12987. |
| 4 | For the record, I have with me Ms. Pam |
| 5 | Jones, Acting Director, and next to me is Jennifer Pyne, |
| 6 | Project Officer. Staff is available to answer any |
| 7 | questions. |
| 8 | THE CHAIRPERSON: Thank you, staff. |
| 9 | Dr. Barnes. |
| 10 | MEMBER BARNES: Have the thieves been |
| 11 | caught yet? |
| 12 | MR. JAMMAL: I will ask Ms. Pyne to answer |
| 13 | the question. |
| 14 | MS. PYNE: To our knowledge, they have not |
| 15 | been caught as of yet. The vehicle was recovered, but |
| 16 | their initial thoughts are that it was a joy ride by some |
| 17 | late night lifers. There is a local nightlife close to |
| 18 | where the hotel was. They believe it was just joy riders |
| 19 | that took both the vehicles, crashed them and left them. |
| 20 | MEMBER BARNES: Early morning riders |
| 21 | really. |
| 22 | (LAUGHTER) |
| 23 | THE CHAIRPERSON: Dr. McDill. |
| 24 | MEMBER McDILL: Thank you. |
| 25 | Has the company changed its policy with |

| 1 | respect to keeping vehicles warm on cold mornings hear |
|----|--|
| 2 | nightlife? |
| 3 | MR. JAMMAL: For the record, Ramzi Jammal. |
| 4 | That's a good question. Part of the action |
| 5 | plans provided to us by the company is the nature of the |
| 6 | vehicles when we approach the company on action plans and |
| 7 | we discussed with them about remote starters, the nature |
| 8 | of the vehicles will not allow such thing. But definitely |
| 9 | the company has changed their practice. No more start up |
| 10 | with the keys in the ignition for warm ups. They have |
| 11 | installed in their vehicles for the winter operations |
| 12 | external heaters operated by electrical supply to heat up |
| 13 | the vehicles without turning on the ignitions. |
| 14 | In addition to that, the owner of the |
| 15 | company has shown the CNSC that he is aware of his |
| 16 | responsibilities and did install GPS in his vehicles of |
| 17 | course to protect his assets. |
| 18 | THE CHAIRPERSON: Dr. Dosman. |
| 19 | MEMBER DOSMAN: So Mr. Chair, I wonder if I |
| 20 | might ask CNSC staff, the gauge was in the vehicle but the |
| 21 | gauge wasn't removed from the vehicle presumably. It was |
| 22 | kept in its compartment. And is that compartment locked? |
| 23 | MR. JAMMAL: For the record, Ramzi Jammal. |
| 24 | I will pass on the answer to Ms. Pyne. |
| 25 | MS. PYNE: For the record, Jennifer Pyne. |

| 1 | The gauge is double-locked in its |
|----|--|
| 2 | compartment in the back of the vehicle. |
| 3 | MEMBER DOSMAN: And I take it that the |
| 4 | company concerned the employees had followed that |
| 5 | procedure, the gauge was properly stowed and so on? |
| 6 | MS. PYNE: Yes, it was. When the vehicle |
| 7 | was found, the storage container was found not to have |
| 8 | even been tampered with. It was still locked and it had |
| 9 | not been attempted to be opened. |
| 10 | MEMBER DOSMAN: So presumably, the public, |
| 11 | including those who borrowed the vehicles, who used the |
| 12 | vehicles, were not submitted to any radiological risk |
| 13 | because procedures were followed and so on. Am I correct? |
| 14 | MR. JAMMAL: For the record, yes. The |
| 15 | storage of the gauge was properly done, in addition to the |
| 16 | visual verification, physical verification was done on the |
| 17 | gauge. |
| 18 | Once the truck was found in the bush, the |
| 19 | licensee did take surveys of the cage itself, where the |
| 20 | housing of the gauge is and for the external box, and the |
| 21 | measurements submitted to us and the verification have |
| 22 | shown that no radiation doses were received by anybody, |
| 23 | let it be when the truck was parked, nor the joy riders |
| 24 | that decided to steal the truck. |
| 25 | MEMBER DOSMAN: And is CNSC staff confident |

| I | that the company is taking serious measures that would be |
|----|---|
| 2 | unlikely to that would be likely to prevent a |
| 3 | reoccurrence of such an incident? |
| 4 | MR. JAMMAL: For the record, Ramzi Jammal. |
| 5 | CNSC staff are satisfied that the licensee |
| 6 | has taken extensive measures to ensure that this will not |
| 7 | occur, and to mitigate the nature of the incident by not |
| 8 | having these vehicles being running for warm up as such |
| 9 | and installing alarms and GPS, he did take measures to |
| 10 | mitigate such actions. |
| 11 | MEMBER DOSMAN: Thank you. |
| 12 | THE CHAIRPERSON: Thank you. |
| 13 | A very expensive vehicle and I find it |
| 14 | quite astonishing why they didn't have the electric |
| 15 | heaters on, which almost every transport has in Canada in |
| 16 | the cold winter months, that that wasn't there. |
| 17 | Anyway, is there any other comments from |
| 18 | Members? If not, thank you very much, Mr. Jammal. |
| 19 | Are there any other Significant Development |
| 20 | Reports that should be brought to the attention of the |
| 21 | Commission today? Mr. Jammal? |
| 22 | MR. JAMMAL: No. |
| 23 | THE CHAIRPERSON: Okay. We will then move |
| 24 | to the Status Report on Power Reactors. We will move to |
| 25 | the next item on the agenda which is Status Report of |

| 1 | Power Reactors as outlined in CMD 06-M22. |
|----|--|
| 2 | I will ask Mr. Ian Grant, Director General, |
| 3 | Directorate of Power Reactor Regulations, whether there |
| 4 | are updates he wishes to add to this report. Mr. Grant, |
| 5 | is there anything else you would like to add today? |
| 6 | |
| 7 | 06-M22 |
| 8 | Status Report on Power Reactors |
| 9 | MR. GRANT: Good afternoon, Mr. Chair. |
| 10 | No, there are no further updates to add to |
| 11 | the Status Report presented to you. |
| 12 | THE CHAIRPERSON: Are there any Commission |
| 13 | questions? |
| 14 | If not, thank you very much. |
| 15 | We will now move to the Annual Report on |
| 16 | the Decommissioning Plan and the Financial Guarantee for |
| 17 | Nuclear Facilities Owned by Ontario Power Generation, and |
| 18 | this next item is CMD 06-M23. |
| 19 | Again, I will call upon Mr. Ian Grant, |
| 20 | Director General, Directorate of Power Reactor Regulations |
| 21 | to be present, and I believe he has a couple of staff |
| 22 | members also that are here today. |
| 23 | Also, I believe we have representatives |
| 24 | from OPG. Mr. Nash is here. So would he like to come |
| 25 | forward also? |

| 1 | First of all, Mr. Grant, do you have |
|----|--|
| 2 | anything to report on this CMD 06-M23? |
| 3 | |
| 4 | 06-M23 |
| 5 | Annual Report on the Decommissioning |
| 6 | Plans and the Financial Guarantee |
| 7 | for Nuclear Facilities owned by |
| 8 | Ontario Power Generation Inc. |
| 9 | MR. GRANT: Thank you, Mr. Chair. |
| 10 | For the record, I am Ian Grant, the |
| 11 | Director General of the Directorate of Power Reactor |
| 12 | Regulation. With me on my left is Bob Lojk, the Director |
| 13 | of the Waste and Decommissioning Division and to my |
| 14 | further left, Mr. Robert Barker, Project Officer within |
| 15 | that division. |
| 16 | Staff does have a presentation to make and |
| 17 | will be with you in just a moment, as soon as the |
| 18 | technology warms up, and I will pass firstly onto Mr. |
| 19 | Barker. |
| 20 | MR. BARKER: Thank you, Mr. Grant. |
| 21 | My name is Robert Barker and I'm the |
| 22 | Project Officer in the Waste and Decommissioning Division. |
| 23 | CMD 06-M23 presents CNSC staff's third |
| 24 | Annual Report to the Commission on the status of |
| 25 | decommissioning plans and financial guarantees for Class 1 |

| 1 | nuclear facilities owned by OPG. |
|----|---|
| 2 | In the Commission's decision of May 14, |
| 3 | 2003, CNSC staff were directed to provide by April $30^{\rm th}$ of |
| 4 | each year a report on decommissioning plans and the |
| 5 | associated financial guarantee for OPG's seven facilities |
| 6 | listed here. |
| 7 | The first and second annual updates were |
| 8 | previously reported to the Commission in March of 2004 and |
| 9 | April of 2005 respectively. |
| 10 | License conditions for these seven |
| 11 | facilities requires OPG to submit a decommissioning and |
| 12 | financial guarantees report on a frequency to be |
| 13 | determined by the Commission or an authorized person. |
| 14 | CNSC staff accepted OPG's proposal for an |
| 15 | annual update. In addition, OPG provides by January $31^{\rm st}$ |
| 16 | of each year a report containing finalized month-end |
| 17 | valuation statements for the previous year for the ONFA or |
| 18 | the Ontario Nuclear Funds Agreement and for the NFAA, or |
| 19 | the Nuclear Fuel Waste Act Trust. |
| 20 | The financial guarantee for OPG's facility |
| 21 | comprises of three components: segregated funds |
| 22 | established pursuant to the ONFA between OPG and the |
| 23 | Province of Ontario the CNSC has access to these funds |
| 24 | through an Access Agreement between the CNSC the Province |

of Ontario and OPG -- secondly, a trust fund for the $\,$

| 1 | management of used fuel established pursuant to the |
|---|--|
| 2 | Nuclear Fuel Waste Act and; thirdly, a provincial |
| 3 | guarantee pursuant to the Provincial Guarantee Agreement |
| 4 | between the CNSC and the Province of Ontario which came |
| 5 | into effect on July 31 st , 2003. |
| 6 | For 2006, OPG has estimated the total |
| 7 | decommissioning cost for these facilities at \$19.509 |
| 8 | billion. As these costs are to be realized at future |
| 9 | dates, the present value guarantee required in 2006 |

dollars is \$7.323 billion.

Although there has been no change to the assumptions used to calculate the present value, the estimated costs have changed from those previously reported due to the difference in actual escalation from previously forecasted values. That is, estimated costs have risen more slowly than originally predicted, resulting in the decrease of \$162 million in the present value.

Currently, OPG has segregated funds valued at about \$7.193 billion in the ONFA and the NFAA Trust and the provincial guarantee which was set at \$1.51 billion in 2003 for 2006 will comprise the remaining \$130 million.

For 2007 it is predicted that the value of the required financial guarantee will be in the order of \$7.817 billion. At that time, it is expected that the

| 1 | ONFA and the NWFA Trust will be valued at \$8.056 billion |
|----|--|
| 2 | and that there will be no requirement for the provincial |
| 3 | guarantee. |
| 4 | CNSC staff have reviewed the annual |
| 5 | valuation report for the ONFA funds and the NFAA Trust and |
| 6 | reviewed OPG's annual report on decommissioning. |
| 7 | CNSC staff is satisfied that the fund |
| 8 | accumulation has been attained and is satisfied with the |
| 9 | information submitted by OPG. |
| 10 | With respect to the projected operational |
| 11 | changes and the potential for impact on the value of the |
| 12 | financial guarantee, OPG reports that the following |
| 13 | activities, the submission of the NWMO report to the |
| 14 | government, OPG's proposal for a deep geological |
| 15 | repository for lone intermediate level waste, the decision |
| 16 | to rehabilitate Bruce A and the decision to permanently |
| 17 | shut down Units 2 and 3 at Pickering A, will not |
| 18 | significantly change OPG's liability or the overall value |
| 19 | of the financial guarantee. |
| 20 | The present value impact or the early |
| 21 | shutdown of the Pickering A units has been assessed to be |
| 22 | more than balanced by the life extensions on Units 1 and 4 |
| 23 | and also by the later shutdown for the Bruce A units as a |
| 24 | result of rehabilitation. |

Although accounted for in this annual

| 1 | update, OPG will be reviewing in detail its |
|----|--|
| 2 | decommissioning plans for its facilities towards the end |
| 3 | of this year. |
| 4 | After this review cycle concludes, CNSC |
| 5 | staff would consider that a five-year ongoing requirement |
| 6 | for a detailed review of OPG's decommissioning plans to be |
| 7 | acceptable, provided that any changes are properly |
| 8 | captured in the annual review of its financial guarantees. |
| 9 | In summary, CNSC staff concludes that OPG's |
| 10 | financial guarantee continues to be valid and in effect |
| 11 | and that the amount of the guarantee is sufficient to meet |
| 12 | currently projected future decommissioning costs and CNSC |
| 13 | staff will continue to review OPG's financial guarantee or |
| 14 | an annual basis as part of its normal compliance |
| 15 | activities. |
| 16 | CNSC staff is recommending to only formally |
| 17 | report to the Commission on the acceptability of OPG's |
| 18 | financial guarantees on the renewal of each OPG licence |
| 19 | or, if required, through a Significant Development Report. |
| 20 | Thank you and this concludes staff's |
| 21 | presentation and I turn it back to Mr. Grant. |
| 22 | MR. GRANT: Thank you, Mr. Barker and Mr. |
| 23 | Chair. The staff is available for any questions the |
| 24 | Commission may have. |
| 25 | THE CHAIRPERSON: Before we do that, Mr. |

| 1 | Nasii, do you liave ally commencs: |
|----|--|
| 2 | MR. NASH: No further comment. Ken Nash. |
| 3 | THE CHAIRPERSON: Thank you. |
| 4 | Commission Members? Dr. Barnes. |
| 5 | MEMBER BARNES: Just the difference in |
| 6 | slide 6 and 7 of staff where basically the provincial |
| 7 | guarantee now is down to zero. So your expectation is for |
| 8 | the foreseeable future that the provincial guarantee would |
| 9 | pretty well stay at zero. Is that right? Until there was |
| 10 | some substantial cost incurred in decommissioning, by |
| 11 | which time the trust itself would presumably be at a much |
| 12 | higher level. |
| 13 | MR. GRANT: Ian Grant, for the record. |
| 14 | I'll call on Mr. Lojk to answer the |
| 15 | question, Dr. Barnes. |
| 16 | MR. LOJK: Dr. Barnes is correct. |
| 17 | MEMBER BARNES: And the second question is, |
| 18 | the first sentence in 4.0 on page 3, which reads "Reactor |
| 19 | decommissioning plans are based on a planned operating |
| 20 | life of all units of 40 years". Does this include an |
| 21 | assumption that certain of the units are going to get |
| 22 | refurbished or does it or have been refurbished? |
| 23 | MR. LOJK: Bob Lojk, for the record. |
| 24 | Could you repeat the reference again? |
| 25 | Sorry. |

| 1 | MEMBER BARNES: Sure. It's the first |
|---|--|
| 2 | sentence in section 4.0 on page 3, Reactor Decommissioning |
| 3 | Plans and Cost Estimates. And your first sentence reads, |
| 4 | "Reactor decommissioning plans are based on a planned |
| 5 | operating life of all units of 40 years". My question |
| 6 | was, is that 40 years does that take into account the |
| 7 | refurbishment of some of the units or planned |
| 8 | refurbishment? |

MR. LOJK: We're discussing now OPG's report on that. As far as I'm looking at it right now, is the existing operating life and with whatever refits are required to achieve the 40-year operating life, not a full refurbishment. OPG may want to comment from our understanding of the situation.

MR. NASH: Ken Nash.

What we've done for purposes of establishing some reference plans to allow us to cost this out and do present value calculations, we've normally assumed -- this is back in 2003 when we first established the guarantee -- that all reactors would operate for 40 years. I think at that point, we recognized that some would be refurbished and operate for well beyond the 40 years and some reactors would perhaps not be refurbished. Pickering 2 and 3 has turned out to be in the second category. Bruce A has turned out to be in the first

1 category.

So we used a nominal 40 years. I think the next time around, when we do this five-year review that staff mentioned, which will occur starting towards the end of this year, we'll probably use the latest projections of what will be and what won't be refurbished. And we've got a much clearer view now of the refurbishment program. So it's a nominal 40 years for all reactors that was used for financial planning purposes. That's not to say that we're predicting all reactors are going to last exactly 40 years.

MEMBER BARNES: I understand that and correct me if I'm wrong, just from distant memory, when they were built, they were kind of like somewhere between 25 and 40. Isn't that it? Or was it planned when most of these were built that their design life was 40 years, you know, that being a round number, not an absolute number?

Ken Nash.

MR. NASH:

MEMBER BARNES: My point is, is this a false assumption, right, on the basis that already a number of these reactor units have gone through a refurbishment or it's been decided that they're not going to go through a refurbishment? But certainly there has been a refurbishment factor in the ones listed here and I'm trying to find out whether that refurbishment factor,

| 1 | which would extend the life of them, should really affect |
|----|--|
| 2 | this assumption that their life is 40 years? |
| 3 | THE CHAIRPERSON: Mr. Grant, would you like |
| 4 | to comment? |
| 5 | MR. GRANT: Thank you, Mr. Chair. For the |
| 6 | record, Ian Grant. |
| 7 | At the time of original licensing, there |
| 8 | was a nominal assumption that a unit lifetime would be of |
| 9 | the order of 30 to 40 years. The staff report notes that |
| 10 | there have been some variations in decisions to refurbish |
| 11 | units and to shut down some units and the comment in the |
| 12 | report in section 4.0 is that "the present value impact on |
| 13 | the financial guarantee caused by the early shut-down of |
| 14 | Pickering 2 and 3 has been assessed to be balanced by the |
| 15 | life extension of other units". |
| 16 | And we've gone on to so our estimate is |
| 17 | that the changes that have taken place kind of net out and |
| 18 | that there's a commitment to carry out a further detailed |
| 19 | review, at which time Mr. Nash has noted that the actual - |
| 20 | - the latest plans will be taken into account in that |
| 21 | review. I hope that explains the situation. |
| 22 | THE CHAIRPERSON: Dr. McDill. |
| 23 | MEMBER McDILL: Staff is now proposing five |
| 24 | years. When would we hear about this again? We just |
| 25 | heard Mr. Nash say something about five years and we've |

1 been hearing annually.

MR. LOJK: Perhaps we weren't clear on what staff's expectations were. Right now, OPG is unique in being asked to report on a yearly basis, provide not only a report, which is correct, on a yearly basis but also to -- that we would have to bring in front of the Commission a report at the meeting on OPG's financial guarantee. We don't make that requirement of other licensees. It happens to be unique. It rolls as a comment made at a Commission hearing.

What staff is proposing that we would, rather than report, that we will still obtain the yearly reports from OPG. We would assess the yearly report from OPG, but only report to you as an extraordinary item, if there are problems with the report. And then we would continue to report on the adequacy of the financial guarantees at the renewal of each licence for OPG, for each facility, rather than as a whole.

Furthermore, we would report to you on the adequacy of the five-year re-think that OPG will be doing shortly of their whole facility, where they are basically taking all their estimates for square one. We would review them. We would hire a consultant who is an expert in finances, an expert in decommissioning costs and rebaseline. What we're doing now essentially, we're taking

| 1 | we're just looking to see whether there are any |
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| 2 | variances from the original. Rather than doing a full |
| 3 | detailed technical review from square one, we're only |
| 4 | looking at the variances from the previous reports. |
| 5 | MS. McDILL: Thank you. |
| 6 | THE CHAIRPERSON: Dr. Dosman. |
| 7 | MEMBER DOSMAN: Thank you, Mr. Chair. |
| 8 | I'd just like to inquire I think of Mr. |
| 9 | Nash or perhaps CNSC. I take it, if I've got it right, |
| 10 | that when a unit is refurbished, the likelihood of it |
| 11 | requiring decommissioning goes down and the estimated |
| 12 | guarantee goes down. When a unit is taken out of |
| 13 | production, the likelihood of decommissioning becomes |
| 14 | greater, so the financial guarantee goes up. Do I have it |
| 15 | correctly, Mr. Nash? Or is it the other way around? |
| 16 | MR. NASH: Ken Nash. |
| 17 | No, you've got it the right way around. |
| 18 | That's perfectly correct. |
| 19 | MEMBER DOSMAN: And so as "A" follows "B", |
| 20 | for example, if Bruce is refurbishing units or Pickering, |
| 21 | the financial guarantee goes down and that's one of the |
| 22 | reasons for it going down, presumably? |
| 23 | MR. NASH: Yes, that's correct. For |
| 24 | instance, our working assumption is that when any of our |
| 25 | preliminary decommissioning plans, a reactor shuts down, |

put in safe store and then on a four unit basis, the four units would start to be dismantled 30 years after the shut down.

If the reactors are rehabilitated, that date when they have to be dismantled moves further into the future. Whilst the overall cost would stay the same, the present value of that cost would tend to go down. So hence the need for a guarantee for that unit would tend to go down.

MEMBER DOSMAN: Thank you. I take it then, that at the moment, the trust is growing, the principal in the trust is increasing somewhat more rapidly than the projected guarantee required.

MR. NASH: Yes, that's correct. When we first established the guarantee a number of years ago, 2003, the value of the trust was \$1.5 billion short of the total guarantee. We needed a promise to renew our guarantee from the provincial government to cover the difference.

When we complete the next five-year review, we anticipate that we have to redo all the cost estimates, re-baseline the cost estimates, and look at a wide range of factors. We do anticipate that guarantee will not be needed, provincial guarantee, because the value of the trust will have grown in combination of the performance of

| 1 | the trust and also the additional contributions we've made |
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| 2 | over that period. We continue to make \$454 million |
| 3 | contribution this year and similar numbers planned for |
| 4 | next year. |
| 5 | MEMBER DOSMAN: Thank you very kindly. |
| 6 | THE CHAIRPERSON: Just one observation and |
| 7 | I think I'm correct also for following what Dr. Dosman |
| 8 | said. Money cannot be taken from the decommissioning fund |
| 9 | for refurbishment, can it or it can't be? |
| 10 | MR. NASH: No, absolutely not. The Ontario |
| 11 | Nuclear Funds Agreement strictly prohibits that and there |
| 12 | are trustees, there are procedures that only allow these |
| 13 | funds to be taken out under certain conditions and those |
| 14 | conditions must meet the requirements of it must be for |
| 15 | waste management. It must offer for decommissioning in |
| 16 | accordance with the plan on which the trust was |
| 17 | established. So it can't be used for any other purpose. |
| 18 | THE CHAIRPERSON: Thank you. Any other |
| 19 | questions from the Commission? |
| 20 | If not, that concludes that. Now, we will |
| 21 | go to if I can find where I am here now we will now |
| 22 | move to CMD 05-M23 and the next item on the agenda oh, |
| 23 | pardon me, it's to replace 05-M23 and the new one is CMD |
| 24 | 06-M24 I apologize concerning the need to replace as |
| 25 | mentioned and I would ask Mr. Ken Pereira, Executive Vice- |

| 1 | President of Operations, to come forward. |
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| 2 | 06-M24 |
| 3 | Need to replace CMD 05-M23 |
| 4 | to respond to operational |
| 5 | needs and changes at the |
| 6 | CNSC |
| 7 | THE CHAIRPERSON: Good afternoon, Mr. |
| 8 | Pereira, and would you like to present CMD 06-M24? |
| 9 | MR. PEREIRA: Thank you, Mr. Chair and |
| 10 | Members of the Commission. For the record, my name is Ker |
| 11 | Pereira. I am the Executive Vice-President of the |
| 12 | Operations Branch of the CNSC. |
| 13 | Commission Member Document 06-M24 is an |
| 14 | update on earlier CMDs on the authorization of designated |
| 15 | officers. This CMD is being tabled today to reflect |
| 16 | recent organizational and divisional name changes in the |
| 17 | CNSC Operations Branch, as well as to align certain |
| 18 | authorities with operational requirements. |
| 19 | It proposes additional authorization to |
| 20 | address operational requirements in response to emergency |
| 21 | situations. The bold text in Appendix "A" in the CMD |
| 22 | highlights this particular change. It is recommended that |
| 23 | the Commission make the designations described by title of |
| 24 | office in the designated officers' list presented in CMD |
| 25 | 06-M24. |

| 1 | Should the Commission accept this |
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| 2 | recommendation, each proposed designated officer will be |
| 3 | provided with a certificate bearing both the name of the |
| 4 | person and the corresponding position as listed in the |
| 5 | CMD. |
| 6 | This concludes my remarks. CNSC staff |
| 7 | would be pleased to provide any clarification that the |
| 8 | Commission Members may desire. Thank you. |
| 9 | THE CHAIRPERSON: Thank you, Mr. Pereira. |
| 10 | Questions. Dr. Dosman, do you have any |
| 11 | questions? |
| 12 | MEMBER DOSMAN: Thank you, Mr. Chair. |
| 13 | I take it, Mr. Pereira, that the change in |
| 14 | the designations and titles doesn't necessarily mean any |
| 15 | change in reporting structures that might affect the |
| 16 | regulatory process? |
| 17 | MR. PEREIRA: No, not really, other than |
| 18 | recent clarification on the role of designated officers |
| 19 | with respect to decisions taken by the Commission and |
| 20 | those changes are being implemented with the use of panels |
| 21 | and so on. But the primary function of designated |
| 22 | officers, the bulk of the work done by designated |
| 23 | officers, relates to licensing decisions on regulatory |
| 24 | activities that are carried out for a number of other |
| 25 | licences the use of nuclear substances and so on This |

| 1 | is the bulk of the work done by the designated officers. |
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| 2 | MEMBER DOSMAN: Thank you. |
| 3 | THE CHAIRPERSON: Any other Commission |
| 4 | comments? |
| 5 | Dr. McDill, do you have anything? |
| 6 | MEMBER McDILL: There are only two in bold |
| 7 | apart from a few titles; is that correct? The Emergency |
| 8 | Management Programs Division in both cases. |
| 9 | MR. PEREIRA: That is correct. That is the |
| 10 | only new function added to the role of designated |
| 11 | officers. The other changes are changes just the |
| 12 | reassignment of the same functions to different |
| 13 | organizational units and some of the organizational |
| 14 | changes have arisen because the organization has grown in |
| 15 | recent months and we've had to reorganize to provide |
| 16 | effective management of our regulatory program. |
| 17 | MEMBER McDILL: So in rough numbers, how |
| 18 | many what's the net change in the number of designated |
| 19 | officers? |
| 20 | MR. PEREIRA: I'll ask Mr. Bouchard if he |
| 21 | knows the number exactly. |
| 22 | MR. BOUCHARD: For the record, André |
| 23 | Bouchard, Acting Director of the Regulatory Program |
| 24 | Improvement Division. |
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There has been an estimate of about seven

| 1 | new directors divisions actually created during the |
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| 2 | year '05-'06 to these current ones that are treated within |
| 3 | this CMD. So therefore, we're looking at seven new |
| 4 | divisions and designated officer corresponding with them. |
| 5 | MEMBER McDILL: Thank you. |
| 6 | THE CHAIRPERSON: Thank you very much, Mr. |
| 7 | Pereira and staff. |
| 8 | This brings an end to the public meeting of |
| 9 | the Commission. I refer Members to M25 concerning the |
| 10 | next Commission hearing meeting which will be held on May |
| 11 | 19^{th} , 2006. I thank you all for your attendance and I |
| 12 | move adjournment. |
| 13 | Upon adjourning at 4:40 p.m. |
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